

**Lincoln County Board of Supervisors
Meeting January 18, 2011**

The Lincoln County Board of Supervisors met at the Lincoln County Services Building, County Board Room, at 801 N. Sales Street – Merrill, in session assembled pursuant to law. Chair Lussow called the meeting to order at 6:00 p.m. Pledge of Allegiance followed. Roll was called with the following present: Alber, Bailey, Berndt, Bloomer, Caylor, Eisenman, Fox, Giese, Krueger, Lee, Loka, Lussow, Mittelsteadt, Pampuch, Rankin, Rusch, Saal, Simon, Weaver, Woller, and Zeitz (21). Meyer excused. Alber excused at 7:32 p.m.

Announcements – Chair stated the WCA Legislative Exchange will be held February 8 – 9 in Madison.

Service Recognitions for December, 2010 and January, 2011

Clerk read service recognition for the following employees:

10 years: Rene Mayer (Housekeeping); Melody Zaborsky (Certified Nursing Assistant);

15 years: Deanna Prince (Certified Nursing Assistant); Rebecca Zarate (Certified Nursing Assistant); Colleen Chartier (Fiscal Information Specialist II)

25 years: Mark Voermans (Class 4-Equipment Operator); and

35 years: Peter Annis (Deputy)

Appointments & Re-Appointments:

North Central Community Services (Program Committee) : Ray Bloomer 3-year term. M/S Bailey/Krueger to approve the appointment of Bloomer to North Central Community Services (Program Committee). Motion carried on a voice vote.

ADRC-CW Board of Directors - Bruce Giese. M/S Lee/Loka to approve the appointment of Giese to the ADRC-CW Board of Directors. Motion carried on a voice vote.

Pine Crest Board of Trustees – Arlene Meyer and Ron Krueger. M/S Weaver/Alber to approve the appointment of Arlene Meyer and Ron Krueger to the Pine Crest Board of Trustees. Motion carried on a voice vote.

Approval of Journal – November 9, 2010

M/S Caylor/Eisenman to approve the minutes of November 9, 2010 as presented. Motion carried on a voice vote.

Letters, Petitions and Memorial - There was no comment on the correspondence.

Reports of Standing & Special Committees;

Administrative Coordinator's Written Report Q & A – Report placed on file.

Finance Director's Year-to-Date Budget Report – Report placed on file.

Finance & Insurance Committee 2012 Budget Timeline and Budget Target

a. Distribute 2012 Budget Timeline

b. Set 2012 Budget Target – M/S Zeitz/Saal to set a budget target at a 0% increase to the operating tax levy. Motion carried on a voice vote.

Ad Hoc Committee: Bailey gave a project update.

Solid Waste – Landfill Expansion Presentation: Bob Reichelt and Aga Razvi, Ph.D. (consultant) gave a presentation on the advantages and disadvantages associated with future options for Lincoln County's solid waste. The Solid Waste Committee recommended Option 1 (of 3) which is to expand the existing landfill, which they feel is in the best interest of the County.

2010 Fall Timber Sales – Kevin Kleinschmidt reported 2010 Fall timber sales totaling \$752,594.40.

10 minute recess at 7:32 p.m.

7:42 p.m. Reconvene. Alber is excused.

Resolutions and Ordinances for Board Action

Resolution 2011-01-01

Pursue Permitting of County Landfill Expansion

WHEREAS, Lincoln County owns and operates a Solid Waste Landfill approx 14 acres in size on a 170 acre parcel in the NW1/4 of Sec 3,T.32N.R.7E; and

WHEREAS, the landfill originally was designed for 15 years (estimated to be full in 2004) and opened in Nov 1989 but is now expected to reach final grades or be full in 2015 with current waste volumes; and WHEREAS, the landfill expansion permit process could take an estimated 3 years to complete the required DNR Initial Site Inspection, Feasibility Study and Plan of Operation; and WHEREAS, the Solid Waste Committee evaluated various options the County has and recommends expansion of the current landfill up to a size DNR will allow; and NOW, THEREFORE BE IT RESOLVED, the Lincoln County Board hereby agrees to start the DNR permitting process for expansion of the existing landfill. Dated this 18th day of January, 2011. Introduced by: Solid Waste Committee; Dated Passed: 11/10/2010; Fiscal Impact: \$650,000

M/S Bloomer/Loka to adopt. Following discussion, motion carried on a voice vote.

Resolution No. 2011-01-02

Title: Approving Conveyance of Real Estate

BE IT RESOLVED, by the Lincoln County Board of Supervisors duly assembled this 18th day of January, 2011 that the following conveyance of real estate to be made by the County Clerk in behalf of Lincoln County, be and same are hereby ratified, confirmed, and approved:

<u>Purchaser</u>	<u>Description</u>	<u>Amount</u>
JOANNE GALLO	COURTLAND PLAT VLG OF IRMA LOT 11 BLOCK 1 Section 07-33-07 And COURTLAND PLAT VLG OF IRMA LOT 12 BLOCK 1 Section 07-33-07 (W4823 Kemp Ave., Irma)	\$4,003.25

Dated this 18th day of January, 2011

Introduced by: Forestry, Land & Parks Committee; Committee Action: November 8, 2010 Passed 5-0

Fiscal Impact: \$4,003.25

M/S Bailey/Eisenman to adopt. Following explanation by Mr. Kleinschmidt, motion carried on a voice vote.

Resolution 2011-01-03

Approval of Program Compliance Manager Position in the Department of Social Services

WHEREAS the County Board has created a process for the creation of new positions and is outlined in section 4.06 of the Code of Ordinances, and

WHEREAS in connection with the Family Care transition and reorganization, the Social Services Committee has made a request for a new position, now

THEREFORE BE IT RESOLVED that the Lincoln County Board of Supervisors accepts the recommendation of the Personnel Committee and approves the following position:

<u>Position:</u>	Program Compliance Manager
<u>Department:</u>	Department of Social Services
<u>Hours:</u>	40 hours per week
<u>Proposed Wages:</u>	Grade 11 (\$46,010 - \$59,155)
<u>Discussion:</u>	Administrative Services Supervisor position is eliminated in new org chart.
<u>Fiscal Impact:</u>	Admin Services Sup 2010 budget salary was \$46,296

Dated this 18th day of January, 2011; Introduced by: Personnel Committee; Date Passed: November 2, 2010.

Approved (5-0)

M/S Krueger/Woller to adopt. Mike Nelson explained that the position created will assist the Director in running the agency but is responsible for ensuring programs and operations comply with all local, state and federal program rules and mandates. Following discussion, motion carried on a voice vote.

Resolution 2011-01-04

Authorize Formation of the Ad Hoc Redistricting Committee

WHEREAS, s. 59.10(3)(b), Wis. Stats. sets forth the ground rules for counties in the State of Wisconsin for creating supervisory districts; and

WHEREAS, the County Board shall “within 60 days after the population count by block, established in the decennial federal census of population, and maps showing the location and numbering of census blocks become available”, but no later than July 1st following the year of each decennial census (July 1, 2011), propose a tentative county supervisory district plan setting forth the number of supervisory districts and tentative boundaries, hold a public hearing on the proposed plan and adopt a tentative plan; and

WHEREAS, the formulation of an ad hoc redistricting committee will assist the County Board in complying with the requirements of federal and state law in creating the new supervisory districts; and

WHEREAS, it is proposed that the Ad hoc Redistricting Committee consist of 6 members as follows: Frank Saal (City of Merrill); Robert Weaver (City of Merrill); Robert Lee (City of Tomahawk); E. Richard Simon (Town of Merrill); Robert Lussow (Town of Bradley); and Bruce Giese (Town of Pine River)

WHEREAS, the Ad hoc Redistricting Committee shall be responsible for creating a proposed supervisory district plan that complies with federal law principles governing state election-law requirements; and

NOW, THEREFORE BE IT RESOLVED, that the Lincoln County Board does hereby authorize the formation of the Ad hoc Redistricting Committee which shall recommend to the County Board a proposed supervisory district plan that is in compliance with state and federal law regarding redistricting and that sets forth the number of supervisory districts and the boundaries of the districts and the plan shall be subject to approval by the County Board. Dated this 18th day of January, 2011 Introduced by Administrative & Legislative Committee
Date: Passed January 10, 2011. Passed 6-0 Fiscal Impact: Mileage & per diem for 6 meetings (estimated)

M/S Loka/Mittelsteadt to adopt. Following discussion, motion carried on a voice vote.

Resolution 2011 – 01 – 05

Title: Support Legislative Changes to Modify Binding Arbitration for Public Employees

WHEREAS, the State Legislature has mandated compulsory binding arbitration for all public employees, including protective service employees; and

WHEREAS, compulsory binding arbitration has severely restricted local elected officials’ ability to control wage and benefit increases; and

WHEREAS, the State Legislature has limited how much the counties can increase their property tax; and

NOW, THEREFORE BE IT RESOLVED that the Lincoln County Board of Supervisors requests the State Legislature take action to amend the appropriate state statutes to create a process of bargaining that allows local government better control over employees’ wages and benefits including use of local private sector comparables; and

BE IT FURTHER RESOLVED that the Lincoln County Clerk is directed to forward a copy of this resolution to all Counties, Lincoln County legislative delegation, Governor Scott Walker, and the Wisconsin Counties Association. Dated this 18th day of January, 2011; Introduced by: Administrative & Legislative Committee
Date Passed: January 10, 2011 Passed 6-0 Fiscal Impact: Unknown

M/S Zeitz/Caylor to adopt. Following discussion, motion carried on a voice vote.

Resolution 2011-01-06

Approving Purpose of Government Services Ad Hoc Committee

WHEREAS, the Administrative & Legislative Committee had received a suggestion that a study of all county departments and services should be done; and

WHEREAS, resolution 2010-10-46 formed an ad hoc committee to determine whether a study should be done and, if so, the scope and goals of such a study; and

WHEREAS, the ad hoc committee has determined that a project should be conducted; and

WHEREAS, the committee has identified the following as the purpose of the project: To identify: (1) Required, statutory county government services (2) Mandated county services (local ordinances, other non-state authority) (3) Needed services (4) Wanted services (5) Services we provide but do not have to (6) Level of service; and

WHEREAS, the end result of identifying the above mention areas is to better manage costs

THEREFORE BE IT RESOLVED, that the County Board approve the ad hoc committee’s purpose

BE IT FURTHER RESOLVED, that the ad hoc committee has authority to request information it needs to complete said purpose

Dated this 18th day of January 2011- Introduced by Administrative & Legislative Committee and Approved on January 10, 2011; Fiscal Impact: Ad Hoc County Board members will be paid mileage and per diem for meetings per County ordinance. Number of meetings is undetermined.

M/S Lee/Mittelsteadt to adopt. Motion carried on a voice vote.

Resolution 2011-01- 07
2012 Budget Target and Guidelines

WHEREAS, the November, 2010 County Board budget meeting suggests that County Board members desire a larger role in setting the tone and goal for future budgets; and

WHEREAS, potential changes in state funding of county programs suggests that crafting a 2012 budget will be even more challenging; now

THEREFORE BE IT RESOLVED, that in an effort to meet this challenge in an inclusive, orderly fashion, the County Board of Supervisors has adopted its' budget target for the 2012; and

BE IT FURTHER RESOLVED, that all departments prepare contingency "plan" budgets of 5%, 10%, and 15% reductions from their 2011 operating tax levy; and

BE IT FURTHER RESOLVED, that to meet the adopted target, departments and their oversight committees are hereby directed to forward 2012 budgets with tax levies in strict compliance with the adopted target to the Finance Committee. Dated this 18th day of January, 2011; Introduced by: Administrative & Legislative Committee Date Passed on January 10, 2011 6-0. Fiscal Impact: none

M/S Saal/Krueger to adopt. Mr. Leydet explained. M/S Bloomer/Zeitz to amend 1st "Be it Further Resolved" to strike "from their 2011 operating tax levy". Discussion continued. Bloomer/Zeitz withdrew their motion. M/S Mittelsteadt/Lee to amend 1st "Be it Further Resolved" by inserting the word "plan" between contingency and budgets. Amendment passed on a voice vote. Resolution as amended passed on a voice vote.

Resolution 2011-01-08

Title: Extending Policy on Voluntary Unpaid Leaves of Absences

WHEREAS, Lincoln County faces potential cuts in state aids and other revenues and faces uncertain budget issues, and

WHEREAS, the Personnel Committee has reviewed the unpaid leave of absences policy and found it advantageous for the County to continue with the policy, and

WHEREAS, the Personnel Committee has developed the attached Voluntary Unpaid Leave of Absence Policy, which allows employees to voluntarily reduce their work hours saving the County money, now

THEREFORE BE IT RESOLVED that the Lincoln County Board of Supervisors accepts the recommendation of the Personnel Committee and approves the attached Lincoln County Voluntary Unpaid Leave of Absence Policy. Dated this 18th day of January, 2011; Introduced by: Personnel Committee; Committee Action:

Personnel Committee 12/7/10; Fiscal Impact: Savings based on participation by employees undetermined at this time.

M/S Caylor/Eisenman to adopt. Motion carried on a voice vote.

Resolution 2011 – 01 – 09

Title: Approval of Union Contract with the Sheriff's Department Supervisors and Setting Salaries and Benefits for Non-represented Employees and Elected Officials for 2011

WHEREAS the Personnel Committee has reviewed the 2011 Tentative Agreement between Lincoln County and the Sheriff's Department Supervisors Union represented by Wisconsin Professional Police Association and recommends that the County Board approve the settlement of the contract on the terms reflected on the attached committee action report; and

WHEREAS, the Committee recommends a 1% across- the- board increase on January 1, 2011 and a 1% across- the- board increase on July 1, 2011 for the non-represented employees; and

WHEREAS, the Committee recommends the non-represented employees continue to contribute 5% of the monthly health insurance; and

WHEREAS, resolution 2008-06-23 specified that elected officials' wage increases and participation in benefits shall be the same as for non-represented employees for the 2009-2012 terms; and

THEREFORE BE IT RESOLVED that the Lincoln County Board of Supervisors accepts the recommendation of the Personnel Committee and approves the 2011 Tentative Agreement between Lincoln County and the

Sheriff’s Department Supervisors Union (WPPA) and authorizes the necessary County officials to sign a contract consistent with the tentative agreement.

BE IT FURTHER RESOLVED that the Lincoln County Board of Supervisors approves the aforementioned salaries and benefit adjustments for the non-represented employees and elected officials for 2011.

Dated this 18th day of January, 2011 Non-Represented Employees and Elected Officials; Introduced by:

Personnel Committee Passed: 5-0 on 11/5/10; Fiscal Impact: \$65,236.61 included in 2011 budget

WPPA Sheriff’s Department Supervisors Association Personnel Committee Passed 5 – 0 on 1/04/11. Fiscal Impact: \$5,532.14.

M/S Caylor/Krueger to adopt. Discussion held. Clerk called roll with 16 supervisors voting aye, and Bloomer, Fox, Rankin and Zeitz voting nay (4). Motion carried.

Resolution 2011 – 01 -10

Title: Cancellation of County Checks

WHEREAS, it is in the business interest of Lincoln County that all County Checks be negotiated promptly, and WHEREAS, the following checks have reached their expiration date,

NOW, THEREFORE BE IT RESOLVED, by the Lincoln County Board of Supervisors that the following checks be canceled and returned to the fund from which the check originated:

DATE	CHECK NO.	NAME	AMOUNT
06/18/09	242051	Pesticide App.Tr.	\$ 75.00
08/13/09	243671	EST./Robert Kowalski	3.00
09/17/09	244865	Steven Fox	14.85
10/01/09	245209	Shawna Cole	16.00
10/27/09	246134	John L. Esselman	16.46
02/18/10	249844	Gretchen Bartelt	206.96
02/18/10	249903	Paige Licak	16.00
03/25/10	251080	Mary Wickland	<u>2.68</u>
TOTAL			\$350.95

Adopted this 18th day of January, 2011; Introduced by: Finance Committee; Date Passed on January 7, 2011. Fiscal Impact: +\$350.95

M/S Lee/Woller to adopt. Motion carried on a voice vote.

Resolution No. 2011-01-11

Title: Designation of Public Depositories

WHEREAS, provisions in Chapter 34 and Chapter 59 of Wisconsin Statutes require that counties designate public depositories;

NOW, THEREFORE BE IT RESOLVED, that the following banking institutions shall be and are hereby designated, until further action, as public depositories for all public monies coming into the hands of the Treasurer of Lincoln County, State of Wisconsin:

- Citizens Bank, Tomahawk, WI 54487
- Lincoln Community Bank, Merrill, WI 54452
- M & I Citizen’s American Bank, Merrill, WI 54452
- River Valley State Bank, Merrill, WI 54452
- Park City Credit Union, Merrill, WI 54452
- Merrill Federal Savings & Loan, Merrill, WI 54452
- State Investment Pool, Madison, WI 53707
- M & I Trust Company, Wausau, WI 54401

NOW, THEREFORE BE IT ALSO RESOLVED that the list of bank accounts on the accompanying schedule be approved for use by Lincoln County.

Dated this 18th day of January, 2011; Introduced by: Finance and Insurance Committee Date Passed: January 7, 2011 4-0. Fiscal Impact: N/A

M/S Woller/Giese to adopt. Discussion held. M//S Zeitz/Bloomer to amend by deleting the State Investment Pool. Clerk called roll with 16 supervisors voting nay; and Bloomer, Fox, Rankin and Zeitz voting aye (4). Motion to amend failed. M/S Bloomer/Rankin to layover. Clerk called roll with 16 supervisors voting

nay; and Bloomer, Fox, Rankin and Zeitz voting aye (4). Motion failed. Clerk called roll on original motion with 19 supervisors voting aye; and Zeitz voting nay. Motion carried.

ORDINANCE 2011-01-563

An Ordinance Amending the General Code of the County of Lincoln
The County Board of Supervisors of Lincoln County, Wisconsin, does hereby ordain:

Chapter 3, Lincoln County Code is created to read as follows:

3.07 Fund Balance Limitations.

The maximum amount of undesignated, unreserved fund balance for governmental funds shall be limited to ~~15~~ 10% of that year's actual operating expenditures. Any amount in excess of the ~~15-10%~~ shall be transferred to the general fund after the annual audit is completed. The funds transferred shall be set aside in the general fund to be used in the Capital Improvement /"and /or to help reduce the tax levy", and shall not be used for general fund operating expenditures.

- (1) Application. This shall apply to all governmental funds other than the general fund.
- (2) Implementation. In determining the composition of the fund balance for a governmental fund, the basic order of spending monies in the County shall be: Federal, State, private contributions, fees for service, other revenues and tax levy.

For this purpose, fund balance reserves are defined as those that are legally required to be set aside for a specific purpose and are not available for any other use. Designations of fund balance are defined as amounts that have been officially approved by the Lincoln County Board of Supervisors to be set aside for a specific capital project.

This Ordinance shall take effect following its passage and publication. Dated this 18th day of January, 2011 Introduced by Finance & Insurance Committee; Committee action Passed (5-0) on November 5, 2010. Fiscal Impact: Estimated transfer of \$538,818 to CIP.

M/S Loka/Mittelsteadt to adopt. Mr. Leydet stated this ordinance only affects certain funds, not all funds. Following discussion, motion carried by voice vote.

ORDINANCE 2011-01-564

An Ordinance Amending the General Code of the County of Lincoln
The County Board of Supervisors of Lincoln County, Wisconsin, does hereby ordain:

Chapter 3, Lincoln County Code is created to read as follows:

3.26 Proprietary Fund Balance.

The maximum amount of cash in unrestricted, undesignated net assets shall not exceed seventy-five percent of that year's actual operating expenses. Any amount in excess of ~~seventy-five~~ sixty percent shall be transferred to the general fund after the annual audit is completed. The funds transferred to the general fund shall be designated for Capital Improvement Projects (CIP) and not used to cover operating expenditures.

- (1) Application. This shall apply to all proprietary fund types contained in Lincoln County's Financial Statements.
- (2) Definitions. Restricted funds are funds that are legally required to be used for a specific purpose. Designated funds are amounts that have been approved by the County Board of Supervisors to be used for a specific purpose.

This ordinance shall take effect following its passage and publication. Dated this 18th day of January, 2011 Introduced by: Finance & Insurance Committee; Committee Action Passed (5-0) on November 5, 2010. Fiscal Impact: Estimated transfer of \$136,773.00 to CIP.

M/S Saal/Lee to adopt. Following discussion, motion carried on a voice vote.

ORDINANCE 2011 - 01 - 565

An Ordinance Amending the General Code of the County of Lincoln - Chapter 17, Section 17.2.03, Zoning Ordinance as a Result of a Rezoning Petition Submitted by Donald C. Schnabel for Property in the Town of Russell

The County Board of Supervisors of Lincoln County, Wisconsin, does hereby ordain:

Chapter 17.2.03, Lincoln County Code, is amended such that 6.596 acres described as Lot 1 of CSM 774 located in part of the NE¼ of the NE¼ of Section 22, T33N-R8E in the Town of Russell, also referenced as parcel no. 20.223308.001.001.01.00, will be rezoned from Forestry to a Rural Lands 4 district.

Dated this 18th day of January, 2011; Introduced by: The Lincoln County Planning & Zoning Committee

Passed unanimously in Committee on November 10, 2010 and further supported by the Town of Russell
Fiscal Impact: none. This ordinance shall take effect following its passage and publication.

M/S Saal/Mittelsteadt to adopt. Motion carried on a voice vote.

M/S Caylor/Krueger to approve the mileage and per diem for this meeting. Motion carried on a voice vote.
The next County Board meeting will be February 15, 2011 at 9:00 a.m. at the Lincoln County Human Services
Building – Clinic Meeting Room – 607 N. Sales Street, Merrill.

M/S Krueger/Lussow to adjourn. Motion carried on a voice vote. Meeting adjourned at 9:07 p.m.

I, Sheila Pudelko, County Clerk in and for said Lincoln County, Wisconsin do hereby certify that the within and
foregoing is a true and accurate recital of all proceedings by and before the Board of Supervisors at their regular
meeting, January 18, 2011.

Sheila Pudelko, County Clerk