

Lincoln County Board of Supervisors

Meeting: April 21, 2015

The Lincoln County Board of Supervisors met at the Lincoln County Service Center, 801 N Sales Street, Room 257, Merrill, WI in session assembled pursuant to law. Chair Lussow called the meeting to order at 8:00 a.m., Pledge of allegiance followed. Roll was called with the following present: Alber, Allen, Baughan, Breitenmoser, Caylor, Gilk, Koth, Lee, Loka, Lussow, Pike, Plant, Powell, Rusch, Schwartzman, Swanson, Vander Sanden, Weaver, Woller, and Zeitz (20) Excused: Hetfeld (1)

4. A. Announcement: None
- B. Service Recognitions for April 2015:
 - 10 Years: Sarah Brandner, Social Services
Sandy Wendt, Pine Crest Nursing Home
 - 25 years: Penny Pehlke, Pine Crest Nursing Home
- C. Appointments & Re-Appointments:
 - 1) Interview County Treasurer Candidates/Vote on candidate for appointment via resolution 2015-04-21 (see below) Administrative Coordinator Randy Scholz asked questions of Candidate Diana Petruzates.
 - 2) Appoint Garth Swanson to Solid Waste Committee (Term expires 4/2016)
 - 3) Appoint Loretta Baughan to Forestry, Land & Parks Committee (Term expires 4/2016)
 - 4) Appoint Loretta Baughan to Public Property Committee (Term expires 4/2016)
 - 5) Re-appoint Kevin Koth to Northwoods Rail Commission (Term expires 4/30/2017)

M/S Zeitz to layover for one month items 2, 3, and 4. Discussion followed. Motion failed for a lack of a second. M/S Powell/Alber to approve appointments 2-5 as written. Discussion followed. Roll was called; Aye's: Alber, Allen, Baughan, Breitenmoser, Caylor, Gilk, Koth, Lee, Loka, Lussow, Pike, Plant, Powell, Rusch, Schwartzman, Swanson, Vander Sanden, Weaver, Woller, and Zeitz (20). Motion carried 20-0
5. Approval of the Journal –M/S Caylor/ Powell to approve the minutes as printed. Motion carried on a voice vote.
6. A. Letters: None
- B. Memorials – None
7. Reports of Standing & Special Committees:
 - A. Finance Committee: 2015 Year-to-Date Budget Report – Finance Director (Dan Leydet)
 - B. Finance Committee: 2016 Budget – Finance Director (Dan Leydet)
 - C. Administrative & Legislative Committee:
 - Administrative Coordinator's Written Report – March (Randy Scholz)
8. Resolutions and Ordinances for Board Action
 - A. 1) Resolution 2015-04-14

Support Communicable Disease Control for Population Health

WHEREAS, Wisconsin has no dedicated, stable federal and state funding sources for communicable disease control and prevention efforts; and

WHEREAS, according to Trust for America's Health, Wisconsin ranks 46th in the nation for state public health funding for local health departments (\$13.10 per capita in Wisconsin compared to a median of \$27.49 per capita nationwide), and

WHEREAS, a strong public health infrastructure is paramount to the health of all citizens; and

WHEREAS, emerging and existing communicable diseases threaten health security, economies, and quality of life for all; and

WHEREAS, communicable diseases such as Ebola, H1N1, Measles, HIV and AIDS, Tuberculosis, Hepatitis, and Pertussis, can threaten the lives and well-being of Wisconsin residents and require substantial resources to contain; and

WHEREAS, Wisconsin local health department communicable disease programs protect residents by investigating and controlling communicable diseases, collecting data, educating the community about prevention and the importance of immunizations, and caring for those affected by these diseases; and

WHEREAS, public health departments have been successful in controlling communicable diseases through case reporting and involvement of public health staff in referral of exposed persons for screening and prevention services; and

WHEREAS, evidence in the scientific literature indicates that partner notification services are not adequately assured in the absence of specific public health staff involvement; and

WHEREAS, local health departments have placed a high priority on communicable disease control; and

WHEREAS, there are approximately twenty-four Wisconsin Statutes and Administrative Rules that require local health departments to investigate, prevent and control communicable disease.

NOW, THEREFORE BE IT RESOLVED, that the Lincoln County Board Supervisors urges the state legislature to appropriate \$2.5 million each fiscal year statewide to support comprehensive, sustainable, effective and evidence-based communicable disease control and prevention programs.

Introduced by: Board of Health Committee Action: Board of Health Committee; Passed on 03/26/15

Fiscal Impact: Approximately \$27,000

M/S Alber/Plant to adopt Resolution 2015-04-14. Discussion followed. Roll was called; Aye's: Alber, Allen, Baughan, Breitenmoser, Caylor, Gilk, Koth, Lee, Loka, Lussow, Pike, Plant, Powell, Rusch, Schwartzman, Swanson, Vander Sanden, Weaver, and Woller (19) Nay's: Zeitz (1) Motion carried 19-1.

2) Resolution 2015 -04-15

Urge the Wisconsin Legislature to Seek Rate Increase Funding Sources in Order to Avoid Further Medicaid Rate

Cuts to Most Nursing Homes as Proposed in Senate/Assembly Bill 21, 2015-17 State Biennial Budget Bill

WHEREAS, Wisconsin Governor Scott Walker has introduced his proposed Wisconsin State Budget for fiscal years 2016/17; and

WHEREAS, the Wisconsin Legislature, more specifically the Joint Finance Committee, has undertaken and will be undertaking the task of debating the Governor's budget and making fiscal decisions for the state for the next two-year period; and

WHEREAS, the Governor's proposed budget fails to provide rate increases for nursing homes; and

WHEREAS, the Governor's proposed budget fails to provide nursing homes with acuity adjustments (i.e., not recognizing that nursing home residents have greater service needs than they did in the past); and

WHEREAS, without additional Medicaid funding for nursing homes, approximately 80% of the state's 376 nursing home facilities will actually receive a cut in their July 1, 2015-June 30, 2016 Medicaid rate; and

WHEREAS, the most recent comprehensive analysis of the nation's Medicaid nursing home payment systems ranked the Wisconsin system the 3rd worst in the country ("Report on Shortfalls in Medicaid Funding for Nursing Care Center;" Eljay, LLP, January 2014);

NOW, THEREFORE BE IT RESOLVED, the Lincoln County Board of Supervisors hereby urges the Wisconsin Legislature to authorize Medicaid rate increases of 5% to Wisconsin Nursing Homes as part of the Senate/Assembly Bill 21, 2015-17 State Biennial Budget Bill.

BE IT FURTHER RESOLVED, that the Lincoln County Board of Supervisors directs the County Clerk to send this resolution to Governor Walker, Senator Tiffany, Representative Mary Czaja, all County Operated Nursing Home Administrators and all Wisconsin Counties.

Dated: 04/21/2015

Introduced by: Pine Crest Board of Trustees Date Passed: 04/07/2015 Committee Vote: All

Ayes Fiscal Impact: Increased Funding for Pine Crest Nursing Home

M/S Allen/Weaver to adopt Resolution 2015-04-15. Discussion followed. M/S Allen/Weaver to amend the last paragraph "Be It Further Resolved" to add "and all members of the Joint Finance Committee". Motion carried on a voice vote. Original motion with amendment carried on a voice vote.

3) 2015-04-16

Approving 2015 Contract between

Lincoln County and Board of Regents of the University of Wisconsin System

WHEREAS, Lincoln County (County), pursuant to the authority vested in the County Administrative and Legislative committee by sections 59.22 (2) (d) and 59.56 (3) of Wisconsin Statutes, and Board of Regents of the University of Wisconsin System, on behalf of the University of Wisconsin-Extension, Cooperative Extension Division (Extension) agrees to conduct Cooperative Extension programs in Lincoln County; and

WHEREAS, Extension provides educational programs in agriculture, community and economic development, family living and 4-H youth development to meet local needs which engage people and their communities in positive change where they live and work; and

WHEREAS, as a result of Extension programming Lincoln County receives the additional benefit of inclusion in the federal grant funded Wisconsin Nutrition Education program (approximately \$43,800); and

WHEREAS, Extension agrees to provide staff with specialist support, research, technology, grant writing, publications, program evaluation, and professional development (an additional \$337,258 value) to carry out Extension programming in the county; and

WHEREAS, for the professional positions included in this contract for 2015 Extension agrees to provide \$156,154 and the County agrees to provide \$137,745 for salaries and fringe benefits.

NOW, THEREFORE BE IT RESOLVED, the Lincoln County Board of Supervisors approves the attached contract.

Dated this 21 day of April, 2015

Introduced by: Administrative and Legislative Committee Committee Action: Administrative and Legislative Committee; Passed on 04/10/15. Fiscal Impact: No change in 2015 budgeted amount of \$137,745

M/S Rusch/Powell to adopt Resolution 2015-04-16. Discussion followed. Motion carried on a voice vote.

4) Resolution 2015-04-17

Confirming Selection of the Director of Social Services Department

WHEREAS the Social Services Committee is empowered by statute to appoint and remove the Director of the Department of Social Services, and

WHEREAS the Social Services Committee has appointed Renee Krueger to fill the vacant position of Director of the Lincoln County Department of Social Services, and

WHEREAS the Social Services Committee has recommended the salary of the incoming Director to be at Grade 16, Step 5, on the Lincoln County Pay Plan, \$69,451

NOW, THEREFORE BE IT RESOLVED, that the Lincoln County Board of Supervisors confirms the selection of Renee Krueger by the Social Services Committee as the Director of the Lincoln County Department of Social Services and confirms the starting salary (above).

Fiscal Impact:

Exact saving unknown – savings with new employee – lower pay, less vacation, less sick leave

Dated this 21st day of April, 2015

Introduced by: Social Services Committee Date Passed: April 6, 2015 Committee Vote: Unanimous

M/S Alber/Gilk to adopt Resolution 2015-04-17. Discussion followed. M/S Zeitz to hold closed session to informed all board of what happened here. Supervisor Powell requested Point of Order. Chairman Lussow responded, not on agenda. Motion to adopt carried on a voice vote.

5) Resolution 2015-04-18

OPPOSING PROPOSED STATE BIENNIAL BUDGET CHANGES AFFECTING THE AGING & DISABILITY RESOURCE CENTER (ADRC)

WHEREAS, when the shift away from the dark days of institutionalizing elderly and disabled people was unfolding, it became evident there was a need for an impartial organization to ensure these people were not steered into services they did not want or need; and

WHEREAS, the ADRC came about to fill that gap and has since become a trusted source responsible for providing unbiased information and expert assistance to these individuals and their families so they may fully understand their immediate and long term care options; and

WHEREAS, just like all other citizens, these individuals and their families want to exercise their right of choice, control and self-determination over their own lives; and

WHEREAS, the ADRC-CW (Central Wisconsin) covers a four-county region consisting of: Marathon, Wood, Langlade and Lincoln Counties; and

WHEREAS, ADRC Resource Specialists possess a wealth of knowledge about what's available locally to the individual and they are skillful in connecting customers who wish to live in their homes with whatever is needed to help them realize their goal to remain independent; and

WHEREAS, from home delivered meals to the use of a walker or other item from the ADRC's medical lending closet... to wheelchair ramps, to caregiver classes for family members and so much more, the ADRC provides a valuable, personalized service to a segment of society whose needs can easily be overlooked; and

WHEREAS, even though many customers could qualify for Family Care or IRIS, they most often choose alternative modes of assistance to best fit their needs; and

WHEREAS, in 2014, ADRC-CW Resource Specialists had over 18,000 customer contacts with 495 individuals enrolling in Family Care and 102 in IRIS; and

WHEREAS, the proposed biennial budget weakens the role of the ADRC with a plan to contract with one or more large insurance companies, which is problematic because the people served have a vast array of differing needs requiring individualized assistance and the proposal needlessly complicates the process for these individuals by adding another layer of bureaucracy; and

WHEREAS, many of these people fare best in face-to-face conversations with their local ADRC Resource Specialist, as opposed to dealing with a large insurance company over the phone; and

WHEREAS, shifting to a system controlled by insurance companies would undoubtedly result in their corporate self-interest and profits trumping the best interest of the individual as well as increasing costs.

NOW, THEREFORE, BE IT RESOLVED, the Lincoln County Board of Supervisors opposes the proposed changes to ADRC and respectfully requests these changes be removed from the budget.

BE IT FURTHER RESOLVED, the Lincoln County Board of Supervisors directs the County Clerk to send this resolution to Governor Walker, Senator Tom Tiffany, Representative Mary Czaja, the Legislature's Joint Committee on Finance, Wisconsin Counties Association (WCA), the County Boards of Wood, Marathon and Langlade Counties.

Dated: April 21, 2015

Introduced by: Social Services Committee Date Passed: March 24, 2015 by Social Services Committee

Committee Vote: Unanimous Fiscal Impact: Unknown

M/S Allen/Vander Sanden to adopt Resolution 2015-04-18. Discussion followed. Motion carried on a unanimous voice vote.

6) Resolution 2015-04-19

Resolution Wisconsin Long-Term Care Coalition

WHEREAS Governor Walker's 2015-2017 budget proposal would dismantle Wisconsin's nationally admired long-term care (LTC) system currently serving nearly 55,000 older adults and individuals with disabilities, and substantially reduce legislative oversight of the LTC system;

WHEREAS the governor's budget would eliminate IRIS; radically change Family Care and replace all 8 existing regional, homegrown LTC managed care organizations (MCOs) with statewide for-profit health insurance companies providing both health care and LTC services (using a no-bid process); and give authority to the Department of Health Services (DHS) to eliminate county-run Aging & Disability Resource Centers (ADRCs) by contracting out many of their functions;

WHEREAS this massive upheaval was initiated with no input from people receiving LTC services or their families, aging or disability advocates, local officials, MCOs, ADRCs, provider agencies, the State Long Term Care Advisory Council, or legislators;

WHEREAS the current LTC system was the outgrowth of four years of intensive LTC reform planning involving LTC consumers and families, aging and disability advocates, providers, counties and state officials, resulting in strong bi-partisan support for LTC-only version of Family Care which now enjoys very high customer satisfaction ratings;

WHEREAS the hoped-for reforms have actually been produced by the current system: reducing nursing home utilization, "bending the curve" on Medicaid spending, reducing the portion of Medicaid spent on LTC, and creating locally-based ADRCs to provide prevention and one-stop information on LTC for all citizens;

WHEREAS the current system of Family Care, IRIS, Partnership, and ADRCs has created huge savings for taxpayers while maintaining quality: reducing the Medicaid portion of the budget from 53% in 2002 to 43% in 2011, reducing the nursing home population by 11,000 people, keeping administrative costs for Family Care down to 4.2% and limiting MCO surpluses to 2%;

WHEREAS the IRIS program was started in 2008 to provide a non-managed care, free market alternative for people who want to self-direct all of their services and this popular, unique and flexible program has grown rapidly to its current enrollment of 11,500 people;

WHEREAS ADRCs have become a nationally recognized model and one of the most important roles of county government to meet a variety of needs and reduce the costs of a growing LTC population;
 WHEREAS all of the projected \$14 million in savings in state and federal funds in the 2015-2017 budget are the result of current expansion of the existing LTC system into 7 northeast counties and there are no projected additional savings resulting from the governor's proposed changes in LTC;
 NOW, THEREFORE BE IT RESOLVED, by the undersigned organizations that Wisconsin should retain its existing successful and cost-effective models of Family Care, IRIS, Partnership and ADRCs, and the current level of legislative oversight; should make those models available in all counties to eliminate waiting lists, sustain quality, and achieve further savings; and should resume previous joint efforts of all stakeholders to continually pursue new opportunities to improve the LTC system.

Dated: April 21, 2015

Introduced by: Social Services Committee Date Passed: March 24, 2015 by Social Services Committee
 Committee Vote: Unanimous Fiscal Impact: Unknown

M/S Koth/Gilk to adopt Resolution 2015-04-19. Discussion followed. Motion carried on a unanimous voice vote.

7) Resolution 2015-04-20

Approving 2014 Supplemental Appropriation for Solid Waste Fund

WHEREAS, on the 12th day of November 2013 the Lincoln County Board of Supervisors approved an appropriation of \$1,866,207 for the Solid Waste fund for the calendar year of 2014, and;
 WHEREAS, in 2014 Lincoln County accepted additional waste which increased revenues of \$2,605,851 in excess of budgeted amounts and which caused an increase of expenditures in the amount of \$1,859,195 in excess of budgeted amounts, and ;
 WHEREAS, Lincoln County began accepting waste in the north expansion which caused long-term care and closure liabilities to increase \$1,156,516 over budgeted amounts, and;
 WHEREAS, the Lincoln County Solid Waste fund has \$1,873,317 of unappropriated surplus funds from preceding fiscal years;
 NOW, THEREFORE, BE IT RESOLVED, that the Lincoln County Board of Supervisors approves increasing the 2014 Solid Waste fund appropriation \$3,034,337 to a total appropriation not to exceed \$4,900,544.

Dated: April 21, 2015

Introduced by: Finance and Insurance Committee Date Passed: 4/10/15/15 Committee Vote: 5-0
 Fiscal Impact: \$3,034,377 from 2014 Solid Waste revenues received from sources not anticipated in the 2014 budget and unappropriated surplus funds from preceding fiscal years.

M/S Vander Sanden/Pike to adopt Resolution 2015-04-20. Motion carried on a voice vote.

8) Resolution 2015-04-21

APPOINTING A TREASURER

WHEREAS, by resolution 2015-03-09, the County Board prescribed a procedure consistent with sec. 17.21, Stats., for filling the unexpired term of Jam Lemmer; and
 WHEREAS, following interviews, the County Board hereby appoints _____ to serve as treasurer in and for the County of Lincoln; and
 WHEREAS, _____ shall assume the office of Treasurer (after first being duly sworn) as soon as possible on a date to be determined by the Administrative Coordinator; and
 WHEREAS, this appointment shall terminate when an elected successor is sworn in January of 2017; and
 WHEREAS, upon assuming office, the appointee shall be compensated consistent with the resolutions presently in effect governing elected officials' salaries and benefits.
 NOW, THEREFORE BE IT RESOLVED, that _____ be and is hereby appointed as Treasurer to serve the unexpired term of Jam Lemmer.

Dated this 21st day of April, 2015.

Introduced by: Administrative & Legislative Committee Committee Action: Passed ___ - ___ on (date).
 Fiscal Impact: 2015 salary \$55,966

M/S Caylor/Lee to adopt Resolution 2015-04-21. M/S Lussow/Pike to add Diana Petruzates' name on the appropriate lines. Motion carried on a voice vote. Motion with amendment carried on a unanimous voice vote.

9) Resolution 2015-04-22

Approval of Union Contracts for the Sheriff's Office Deputies for 2015-2017

WHEREAS the Personnel Committee has reviewed the 2015-2017 Tentative Agreement between Lincoln County and the Sheriff's Office Deputies Union being represented by Wisconsin Professional Police Association (WPPA) and recommends that the County Board approve the settlement of the contract on the terms reflected in the attachments to this resolution

THEREFORE BE IT RESOLVED that the Lincoln County Board of Supervisors accepts the recommendation of the Personnel Committee and approves the 2015-2017 Tentative Agreement between Lincoln County and the Sheriff's Office Deputies Union (WPPA) and authorizes the necessary County officials to sign contracts consistent with the tentative agreements

Fiscal Impact:

2015 \$0 increase

2016 \$32,715 increase

2017 \$37,190 increase

Dated this 21st day of April, 2015

Introduced by: Personnel Committee Date Passed: April 06, 2015 Committee vote: 5-0

M/S Lee/Powell to adopt Resolution 2015-04-22. Discussion followed. Motion carried on a voice vote.

10) Resolution 2015-04-23

Recognition of Earth Day Activities

WHEREAS, Earth Day is recognized annually in the United States on April 22 and has been celebrated every year since its inception in 1970 where it was initiated by the Honorable Senator Gaylord Nelson of Wisconsin, and

WHEREAS, the Lincoln County Board, as a primary objective, will promote the enhancement of sound environmental policies and practices for the protection and wise use of our natural resources, and

WHEREAS, Lincoln County, through the wise leadership of generations of environmental custodians of past County Boards, has provided this generation with the tremendous environmental resources that are now ours to protect and preserve, and

WHEREAS, the Lincoln County Board seeks to encourage the citizenry of Lincoln County to sincerely and actively pursue an ever-stronger commitment to a healthy environment.

NOW, THEREFORE BE IT RESOLVED, that the Lincoln County Board recognizes the efforts of those who have participated in Earth Day activities and further encourages and congratulates the Citizens of Lincoln County in their ongoing efforts that are encompassed in the celebration of Earth Day: Tree planting, adoptive roadside clean-up, environmental awareness education, volunteer lake monitoring, soil stewardship to name only a few.

Dated this 21th day of April, 2015.

Introduced by: Administration and Legislative Committee Date Passed: April 10, 2015

Committee Vote: unanimous Fiscal Impact: None.

M/S Alber/Allen to adopt Resolution 2015-04-23. Discussion followed. Motion carried on a voice vote.

11) Resolution 2015 -04-24

Streamline Veteran Services

Whereas, Lincoln County has 3429 number of Veterans and families, representing all branches of Service, and

Whereas, The taxpayers of Lincoln County and the Lincoln County Board of Supervisors appreciate and honor the service of Lincoln County Veterans, and

Whereas, the Lincoln County Board of Supervisors recognizes need for a comprehensive approach to veteran health care services, and

Whereas, it has come to the attention of the Lincoln County Board of Supervisors, that significant structural deficits (problems) exist within the service platform of veteran health care, and

Whereas, there exists need for external review authority with implementation powers, and

Whereas, the Lincoln County Board of Supervisors maintains expectations that veterans receive comprehensive health care services consistent with private sector care, and

Whereas, appointments for non-chronic or acute private sector Doctor/Practitioner health care services average seven to ten days, and appointments for chronic and acute private sector Doctor/Practitioner health care services average one to two days, and

Whereas, private sector appointments are as simple as a call to a clinic appointment desk, and referrals are made by Doctor/Practitioner without added layers of bureaucratic approval, and

Whereas, private sector health care is based on a comprehensive, patient-based wellness model that brings to bear multiple, coordinated disciplines to solve patient health issues, and

Be it Therefore Resolved, that the Lincoln County Board of Supervisors supports efforts of the Lincoln County Service Officer to present solutions for comprehensive, patient-based, veteran health care services that mirror private sector health care services and,

Be it Further Resolved, that the Lincoln County Board of Supervisors expects that if comprehensive health care services cannot be provided within the Veterans Service platform, which match private health care delivery, that veterans be vouchered to private sector systems, in order to maintain quality health care for Lincoln County Veterans, and

Be it further resolved, that the Lincoln County Board of Supervisors will hold accountable elected officials whose responsibility it is to support Lincoln County Veterans, and

Be it further resolved, that this Resolution be forwarded to the following: the Secretary of the Wisconsin Department of Veterans Affairs, John A. Scocos; Director of Iron Mountain VAMC, James W. Rice; Acting Associate Director of Tomah VAMC, Jeffrey L. Evanson; Director of Madison VAMC, Judy K. McKee; Director of Milwaukee VAMC, Robert H. Beller; Senator Ron Johnson; Senator Tammy Baldwin; Representative Sean Duffy; State Senator Tom Tiffany; State Assemblywoman Mary Czaja; and President Obama.

Dated: April 21, 2015

Introduced by: Administrative and Legislative Committee

Date Passed: April 10, 2015

Committee Vote: 7-0 Fiscal Impact: None

M/S Alber/Lee to adopt Resolution 2015-04-24. Discussion followed. Motion carried on a voice vote.

B. Ordinance: None

9. Reports of Claims – None

10. M/S Caylor/Rusch to approve the mileage and per diem for this meeting. Motion carried on a voice vote.

11. Next County Board Meeting: Tuesday, May 19, 2015, at 6:00 p.m., at William Buedingen Center, W6147 State Road 86, Tomahawk, WI 54487

12. M/S Koth/Powell to adjourn. Motion carried on a voice vote. Meeting adjourned at 9:25 a.m.

STATE OF WISCONSIN)

) SS

COUNTY OF LINCOLN)

I, Christopher J Marlowe, County Clerk in and for said Lincoln County, Wisconsin do hereby certify the within and foregoing is a true and accurate recital of all proceedings by and before the Board of Supervisors at their regular meeting, April 21, 2015.

Christopher J Marlowe, County Clerk